Rebuttal Testimony and Schedules

Amy Ashbacker

STATE OF MINNESOTA BEFORE THE MINNESOTA PUBLIC UTILITIES COMMISSION

In the Matter of the Application of ITC Midwest LLC for a Certificate of Need for the Minnesota-Iowa 345 kV Transmission Line Project in Jackson, Martin, and Faribault Counties PUC Docket No. ET-6675/CN-12-1053 OAH Docket No. 60-2500-30782

In the Matter of the Application of ITC Midwest for a Route Permit for the Minnesota-Iowa 345 kV Transmission Project and Associated Facilities in Jackson, Martin, and Faribault Counties PUC Docket No. ET-6675/TL-12-1337 OAH Docket No. 60-2500-30782

REBUTTAL TESTIMONY OF AMY ASHBACKER On Behalf of ITC MIDWEST LLC April 25, 2014

Exhibit _____

TABLE OF CONTENTS

PAGE

| I. | INTRODUCTION | 1 |
|------|-------------------------------|------|
| II. | RESPONSE TO JOHNSON TESTIMONY | 2 |
| III. | SUBSTATIONS | . 18 |
| IV. | CONCLUSION | . 19 |

| 1 | | I. INTRODUCTION |
|----|----|--|
| 2 | | |
| 3 | Q. | PLEASE STATE YOUR NAME. |
| 4 | А. | My name is Amy Ashbacker. |
| 5 | | |
| 6 | Q. | DID YOU PROVIDE DIRECT TESTIMONY IN THIS DOCKET ON FEBRUARY 24, |
| 7 | | 2014? |
| 8 | А. | Yes. I provided direct testimony on behalf of ITC Midwest LLC ("ITC |
| 9 | | Midwest" or the "Company"). |
| 10 | | |
| 11 | Q. | HAVE YOU REVIEWED THE DIRECT TESTIMONY PROVIDED BY OTHER PARTIES |
| 12 | | TO THE CERTIFICATE OF NEED PROCEEDING AND THE DRAFT |
| 13 | | ENVIRONMENTAL IMPACT STATEMENT ("DRAFT EIS")? |
| 14 | А. | Yes. I have reviewed the direct testimony filed by other parties and the |
| 15 | | Draft EIS. |
| 16 | | |
| 17 | Q. | WHAT IS THE PURPOSE OF YOUR REBUTTAL TESTIMONY? |
| 18 | А. | My rebuttal testimony responds to the direct testimony of Department of |
| 19 | | Commerce, Division of Energy Resources ("DOC-DER") witness Mark |
| 20 | | Johnson relating to the ITC Midwest's cost estimates for Minnesota - Iowa |
| 21 | | 345 kV Transmission Project ("Project") and his recommendation, joined |
| 22 | | by DOC-DER witness Dr. Steve Rakow, that a cost cap be imposed for the |
| 23 | | Project. In particular, I address several premises of this proposal by |
| 24 | | explaining (i) why it would not be practical or prudent for ITC Midwest to |
| 25 | | undertake comprehensive cost investigation before the Minnesota Public |
| | | 1 |
| | | |

| 1 | | Utilities Commission ("Commission") determines need and route location; | | |
|-------------|------------|---|--|--|
| 2 | | (ii) the reasons a $+/-30$ percent range in our cost estimate is appropriate at | | |
| 3 | | this stage in the process; and (iii) ITC Midwest's incentives to contain costs | | |
| 4 | | outside of the Certificate of Need proceeding. I also provide an update on | | |
| 5 | | the Winnebago Junction Substation real estate transfer and ITC Midwest's | | |
| 6 | | acquisition efforts at the Lakefield Junction Substation. | | |
| 7 | | | | |
| 8 Ç |) . | WHAT SCHEDULES ARE ATTACHED TO YOUR REBUTTAL TESTIMONY? | | |
| 9 A | ١. | Schedule 2: Customer Price Reports, Steel (April 14, 2014). | | |
| 10 | | Schedule 3: ITC Midwest response to DOC-DER Information Request | | |
| 11 | | No. 31. | | |
| 12 | | | | |
| 13 | | II. RESPONSE TO JOHNSON TESTIMONY | | |
| 14 | | | | |
| 15 Ç | 2. | IN HIS DIRECT TESTIMONY, MR. JOHNSON PROPOSES A CAP ON PROJECT | | |
| 16 | | COSTS BASED ON SEVERAL CRITICISMS OF THE QUALITY OF ITC MIDWEST'S | | |
| 17 | | COST ESTIMATES. WHAT IS YOUR UNDERSTANDING OF THE SUBSTANCE OF | | |
| 18 | | HIS CRITICISMS? | | |
| 19 A | ١. | With respect to the Project costs, Mr. Johnson questions the reasonableness | | |
| 20 | | of ITC Midwest's estimates for purposes of the Commission's review of | | |
| 21 | | the proposed Project because ITC Midwest did not provide a firm cost | | |
| 22 | | calculation. As I understand his testimony, Mr. Johnson believes that the | | |
| 23 | | estimates should be more precise even though there are many Project | | |
| 24 | | components with respective costs that cannot be identified at this stage. In | | |
| 25 | | particular, Mr. Johnson questions ITC Midwest's decision not to "do[] the | | |
| | | 2 | | |
| | | PUC Docket Nos. ET-6675/CN-12-1053 and ET-6675/TL-12-1337 | | |

and ET-6675/TL-12-1033 OAH Docket No. 60-2500-30782 Ashbacker Rebuttal

1 work necessary to create a cost estimate" that would allow for a tighter 2 bandwidth of uncertainty than +/-30 percent. (Johnson direct testimony, 3 p. 16.) Mr. Johnson uses these stated concerns to propose a condition that 4 would require ITC Midwest to justify any costs exceeding \$283 million, the 5 high-end estimate for one possible route alternative and the Iowa 6 segments, before recovering such costs under ITC Midwest's Midcontinent 7 Independent System Operator, Inc. ("MISO") tariff. In addition, Mr. 8 Johnson suggests that absent a cost cap, ITC Midwest has little incentive to 9 ensure reasonable estimates and to contain costs on transmission project 10 costs.

11

12

2 Q. DOES ITC MIDWEST SUPPORT MR. JOHNSON'S CONDITION?

A. No. ITC Midwest opposes the cost cap condition. As ITC Midwest
President Douglas Collins testifies in his rebuttal testimony, the Federal
Energy Regulatory Commission ("FERC") has exclusive jurisdiction over
ITC Midwest rates because ITC Midwest is a transmission-only company
providing service at the wholesale level. A cost cap would conflict with
FERC's jurisdiction and potentially prevent ITC Midwest from recovering
costs actually and prudently incurred to construct the Project.

20

21 Q. DO YOU BELIEVE MR. JOHNSON'S CONCERNS ARE OTHERWISE JUSTIFIED?

A. No. ITC Midwest included reasonable cost information in its Certificate of
 Need application as required by Minnesota Rules. ITC Midwest undertook
 the proper level of evaluation and investigation into potential costs to
 develop estimates appropriate for a proceeding in which need is still being

3

assessed and 27 potential route segment alternatives that can be combined 1 in various configurations are being considered.¹ As previously stated, at 2 3 this point in the process there are many variables in cost that can only be approximated until the Project is further developed and designed. ITC 4 5 Midwest's approach to developing these estimates, including an uncertainty bandwidth of +/-30 percent at this early stage of the Project, is 6 7 consistent with ITC Midwest's practice and standard practice within the 8 transmission construction industry. Finally, so long as the estimates for 9 ITC Midwest's preferred option and any reasonable alternatives are 10 prepared on the same basis, as they were here, the Commission can 11 appropriately evaluate the relative costs of the alternatives.

12

Q. BEFORE GETTING INTO THE UNCERTAINTIES YOU IDENTIFIED, CAN YOU GENERALLY DESCRIBE HOW A TRANSMISSION LINE PROJECT TO BE LOCATED IN MINNESOTA IS DEVELOPED OVER TIME?

A. There are many significant activities that must occur over the course of
several years. At the Company level, a project is initiated when planning
engineers identify a need for new facilities and determine the specific
components of that project, *i.e.* lines, substations, and equipment. At this
stage, general estimates of transmission line length are made based
primarily on distances between substation connections.

¹ The following alternatives, as identified in the EIS Scoping Decision, are under consideration: Route A, Route B, J1-R, J2-R, JMA-W, JMA-E, MI-R FL-W, M2-R, M3-R, M4-R, M5-R, M6-R, M7-R, M8-R, M9-R, M10-R, M11-R, M12-R, M14-R, M15-R, F1-R, F3-R, PG-N, PG-S, I-90-A (with four Options) plus alignment alternatives, J1-A, J3-A, M16-A, M17-A, F2-A, F4-A.

1 At the application stage, where we are now in this proceeding, routes 2 between the substations are developed based on routing criteria, 3 Geographic Information System data, and on-the-ground investigations of 4 visible conditions.

5

Once regulatory approval is obtained for a route, then preliminary field 6 7 work begins, including aerial surveys, soil borings, and the assessment of 8 local site conditions. Design engineers can then develop the specifics of the 9 project, including the type of structures at each location, structure 10 locations, and foundations requirements. ITC Midwest also seeks all other 11 State, Federal, and local permits needed for the Project at this stage. Real 12 estate acquisition occurs in parallel with engineering. After design is 13 complete for a specific segment, project management evaluates and 14 schedules materials and crews and obtains contracts for the physical 15 construction of the project.

16

Q. WHAT FACTORS DID ITC MIDWEST CONSIDER IN PREPARING THE COST ESTIMATES FOR THE PROJECT IN THE ROUTE PERMIT AND CERTIFICATE OF NEED APPLICATIONS?

- 20 A. ITC Midwest's costs include the following components:
- Type of structure configuration based on route location;
- Number of typical tangent structures based on 800-foot-spans for
 345 kV and 345 kV/161 kV facilities and 600 feet for 161 kV
 associated facilities;

PUC Docket Nos. ET-6675/CN-12-1053 and ET-6675/TL-12-1337 OAH Docket No. 60-2500-30782

Ashbacker Rebuttal

| 1 | | • Number of typical dead-ends for storm structures and for angles | | |
|----|----|---|--|--|
| 2 | | over 30 degrees based on route location; | | |
| 3 | | • Number of foundations for each of the above structure types; | | |
| 4 | | • Length of conductor based on route location and co-location | | |
| 5 | | opportunities with existing circuits; | | |
| 6 | | • Number of insulators and other structure framing materials based | | |
| 7 | | on the number and type of structures; | | |
| 8 | | • Length for one standard static wire and one static wire with fiber | | |
| 9 | | optics based on route location; | | |
| 10 | | • Right-of-way acquisition based on length determined by route | | |
| 11 | | location; | | |
| 12 | | • Vegetation clearing lump sum amount based on route location; | | |
| 13 | | • Costs to retire existing lines based on route location and anticipated | | |
| 14 | | co-location with new structures; and | | |
| 15 | | • Lump sum project costs for design and surveying; regulatory and | | |
| 16 | | legal; and environmental and cultural studies. | | |
| 17 | | | | |
| 18 | Q. | WHAT ARE TYPICALLY THE LARGEST COST DRIVERS FOR A TRANSMISSION | | |
| 19 | | LINE PROJECT? | | |
| 20 | А. | Typically, the most significant costs are materials and labor. For the | | |
| 21 | | Minnesota portion of the Project, materials and labor represent more than | | |
| 22 | | 70 percent of the Project costs. | | |
| 23 | | | | |

PUC Docket Nos. ET-6675/CN-12-1053 and ET-6675/TL-12-1337 OAH Docket No. 60-2500-30782 Ashbacker Rebuttal

Q. WHY DID ITC MIDWEST CHOOSE NOT TO UNDERTAKE A MORE IN-DEPTH COST ASSESSMENT PROCESS TO DEVELOP A MORE REFINED COST ESTIMATE?

3 A. Until a route permit is issued, the final route is not known. Also, ITC 4 Midwest has no right to enter property for surveying or soil boring activity 5 unless voluntary access is granted by the property owner. It is impractical 6 for ITC Midwest to obtain private property access rights while 27 route 7 alternatives and various route segments are still under consideration. 8 There are several other reasons why a more in-depth cost assessment 9 would not be a prudent exercise for ITC Midwest to undertake on behalf of 10 its customers. I will address two of them.

11

12 First, there is a significant cost associated with developing engineering-13 level estimates that Mr. Johnson appears to call for in his testimony. For 14 example, ITC Midwest could have undertaken an aerial survey of the 15 entire study area and processed the data for Route A and Route B. This 16 task would have (i) cost approximately \$3,000 per mile; (ii) delayed the 17 filing for several months; and (iii) provided results for routes that may not 18 be used if the Commission ultimately selects a different route. The number 19 of potential routes has since increased through the scoping process.

20

Second, there are a number of important cost factors that can vary significantly between the filing of a Certificate of Need application and construction of a project. Transmission lines are major infrastructure projects and it is not unusual for a project to take several years from a determination of need to construction activities. The primary inputs to our

7

estimates can vary greatly over time due to variability in pricing caused by
demand and other economic conditions outside of our control. For
example, MVP Project 3 was identified as a needed project by MISO in its
Transmission Expansion Plan approved by the MISO Board of Directors in
fall of 2011. The in-service date is 2017.

6

Q. WHAT ARE SOME OF THE COST FACTORS THAT CAN VARY BETWEEN DEVELOPMENT OF A CERTIFICATE OF NEED APPLICATION AND INITIAL CONSTRUCTION OF A PROJECT?

10 A. There are many, including for example:

- Material prices: The price of material inputs can vary significantly at
 different points in time. For example, Schedule 2 shows the price of
 steel varied 20 percent between April 2012 and April 2014, from
 \$28.59 to \$34.39 per hundredweight (CWT).
- 15 Land acquisition costs: Land prices can vary greatly over time. For 16 example, the per acre price for agricultural land in Faribault, Martin, 17 and Jackson counties was \$3,117 in 2008 and \$7,849 in 2013. While 18 land prices have generally been rising, they can also fall. The Buy-19 the-Farm statute, Minnesota Statutes Section 216E.12, subdivision 4, 20 could also have a significant impact on the actual cost of the Project. 21 This statute provides that certain landowners along the 345 kV line 22 can opt to require ITC Midwest to acquire more land than the 23 limited easement area. The number of landowners who will elect 24 Buy-the-Farm will not be known until the route is finalized by the 25 Commission and any potential condemnation petitions are filed.

8

- Crop Prices: The area has also seen variability of crop prices. In 2008
 the average prices were: corn \$4.78 and soybeans \$11.32. In 2013, the
 average prices were: corn \$6.15 and soybeans \$14.07. These crop
 prices can influence overall project costs because ITC Midwest pays
 landowners for crop damages caused during construction of the
 Project and for three years after construction.
- Construction Labor and Equipment Costs: These costs can vary depending on timing of construction and when ITC Midwest lets contracts. One factor that may influence the ultimate cost is the number of other transmission projects simultaneously under construction which would affect the availability of skilled workers available for this Project and the wages that must be paid to retain them.
- Sequencing: The route determination will also affect construction
 sequencing. Depending on the route, different existing transmission
 lines will have to be taken out of service and will limit construction
 windows differently. Weather can also affect construction schedules
 and costs.
- 19

Q. ARE THERE OTHER REASONS IT WOULD NOT BE PRUDENT FOR ITC MIDWEST
 TO DEVELOP DETAILED COST ESTIMATES BEFORE COMPLETING THE INITIAL
 PERMITTING STAGE?

A. Yes. In addition to (i) the costs involved in undertaking detailed cost
estimation before the Commission makes a finding of need and (ii)
uncertainty regarding the future cost of a project planned many years in

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| 1 | | advance, many cost factors are affected by the final line location and | | | | |
|----|----|---|--|--|--|--|
| 2 | | cannot be estimated with additional certainty until the Route Permit is | | | | |
| 3 | | issued. These include: | | | | |
| 4 | | • Length; | | | | |
| 5 | | • Structure types (double circuit, triple circuit, lake crossings); | | | | |
| 6 | | • Number of angle structures; | | | | |
| 7 | | • Terrain (spans, structure heights, and matting needed for | | | | |
| 8 | | construction); | | | | |
| 9 | | • Soil conditions (foundations); | | | | |
| 10 | | • Access constraints; | | | | |
| 11 | | • Amount of right-of-way required; | | | | |
| 12 | | • Amount of vegetation clearing required; | | | | |
| 13 | | • Preliminary outage schedule and impacts, if following an existing | | | | |
| 14 | | transmission line; and | | | | |
| 15 | | • Impacts of other utilities will play in the design and construction of | | | | |
| 16 | | the line, <i>i.e.</i> , the costs associated with undergrounding distribution | | | | |
| 17 | | lines or crossing of natural gas or oil pipelines. | | | | |
| 18 | | | | | | |
| 19 | Q. | ARE THERE ANY SPECIFIC ROUTING UNCERTAINTIES FOR THIS PROJECT THAT | | | | |
| 20 | | COULD HAVE A SIGNIFICANT IMPACT ON THE TOTAL PROJECT COSTS? | | | | |
| 21 | A. | Yes. I note that the draft EIS includes route options for route alternatives | | | | |
| 22 | | I90-1 and I90-2 that would remove the existing 161 kV lines from Fox Lake, | | | | |
| 23 | | Lake Charlotte, and the area directly north of Fox Lake. This change would | | | | |
| 24 | | add approximately \$7.8 million in costs to the Project. This is just one | | | | |
| | | 10 PUC Docket Nos. ET-6675/CN-12-1053 | | | | |

- example of costs that are dependent on the outcome of the Route Permit
 proceeding.
- 3

4 5

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7

Q. MR. JOHNSON INDICATES IN HIS TESTIMONY THAT ITC MIDWEST COULD HAVE PROVIDED BETTER ESTIMATES IF IT HAD CONDUCTED SOIL BORINGS, FOR EXAMPLE (JOHNSON DIRECT TESTIMONY, P. 16.). WHAT IS YOUR RESPONSE?

8 А. Soil borings can provide a general indication of soil conditions. However, 9 undertaking borings at the time ITC Midwest filed its Certificate of Need 10 and Route Permit applications ("Applications") would have been 11 impractical and imprudent because the route has not been selected. 12 Additionally, soil borings alone do not provide enough information for 13 estimated foundation costs. Rock probes, at every structure location, 14 should be performed to accurately estimate foundation costs anticipated 15 for a project. Furthermore, land prices, labor, materials, etc. are still subject 16 to potentially volatile variability in pricing that is difficult to estimate three 17 to four years prior to construction.

18

Q. WHY WOULD CONDUCTING SOIL BORINGS HAVE BEEN IMPRACTICAL PRIOR
 TO FILING THE APPLICATIONS?

A. It would be impractical because soil borings are typically completed once
per mile along the proposed route, as well as at dead-end and angle
locations. The proposed Project is approximately 72 miles long and the
routing rules required ITC Midwest to propose at least two routes for the

PUC Docket Nos. ET-6675/CN-12-1053 and ET-6675/TL-12-1337 OAH Docket No. 60-2500-30782 Ashbacker Rebuttal

Project. There are also associated 161 kV lines² that will be constructed
 with this Project. Importantly, ITC Midwest would have to seek and obtain
 permission from every private landowner to take soil borings. For the two
 routes and five connector segments in the Route Permit Application alone,
 the number of parcels exceeds 1,500.

6

Moreover, under current Minnesota law, the routes in ITC Midwest's
Route Permit Application were merely the starting point for the routing
process. The EIS Scoping Decision subsequently identified 27 routes
alternatives (totaling many possible route combinations) that are now
being considered.

12

13 Based on the post-permit schedule of work we have developed for the 14 Project, I estimate that soil borings will cost between \$3,000-\$14,000 per 15 mile, depending on such factors as ease of access, site conditions, and 16 weather. It is typically possible to complete 1-3 borings (roughly 1-3 miles) 17 per day depending on these same factors. As such, I estimate it will cost 18 between \$216,000 and \$1.1 million to undertake soil borings for a single 72mile route and develop the report. This process takes three months: a 19 20 month to complete taking borings and another two months to analyze the 21 data and develop the report.

22

 $^{^{\}rm 2}$ The associated facilities include rebuilding 161 kV lines and 69 kV lines to 161 kV standards.

1Q.WHY WOULD CONDUCTING SOIL BORINGS NOT PROVIDE ENOUGH2INFORMATION FOR ESTIMATING FOUNDATION COSTS?

3 A. In our experience, additional investigation is required after soil borings to 4 fully assess the conditions at a specific structure location. For a recent 5 project, we completed soil borings at one-mile increments. During 6 construction, the crews encountered rock at specific pole locations which 7 resulted in an 11 percent increase in labor costs and numerous foundation 8 re-designs with associated costs. As a result of this experience, ITC 9 Midwest's practice is to complete rock probes at every structure location, 10 which again requires landowner permission. For these reasons, ITC 11 Midwest has deferred detailed engineering work until the Route Permit 12 has been issued and final pole locations can be identified.

13

14 Q. WHY DO YOU BELIEVE THE LEVEL OF COST UNCERTAINTY INCLUDED IN ITC 15 MIDWEST'S APPLICATION IS REASONABLE?

A. ITC Midwest stands by the response it provided to DOC-DER Information Request No. 31 attached to my testimony as Schedule 3. In particular:

18

19 Specifically, ITC Midwest developed these estimates 20 prior to completion of any soil borings to assess 21 foundation requirements, detailed engineering design, 22 or definition of access requirements; all factors that can 23 cause significant variation in construction costs. The 24 project cost is also subject to uncertainties in steel and 25 other commodity prices, station equipment prices,

13

- construction resource availability and scheduling
 coordination with other construction projects. The
 plus/minus 30 percent bandwidth was developed to
 reflect all of these uncertainties.
- 6 Q. MR. JOHNSON ALSO SUGGESTS ITC MIDWEST HAS LITTLE INCENTIVE TO
 7 CONTAIN PROJECT COSTS IF THE CERTIFICATE OF NEED DOES NOT CONTAIN
 8 A COST CAP (JOHNSON DIRECT TESTIMONY, P. 10). DO YOU AGREE?
- 9 A. No. ITC Midwest has multiple incentives for developing reasonable cost
 10 estimates and for containing projects costs. Primarily, ITC Midwest is
 11 solely focused on transmission. Given that transmission is our singular
 12 business, it is in the best interest of our reputation and credibility to
 13 complete projects within the estimated budgets we develop. The
 14 importance of being "on budget" will become increasingly important in a
 15 FERC Order 1000 competitive environment.
- 16

5

17 As a transmission-only utility, ITC Midwest is focused solely on activities 18 to maintain and modernize the transmission grid and has a strong track 19 record of effective investment in new transmission infrastructure, along 20 with best-in-class preventative maintenance practices, to support 21 improvements in operational performance and system reliability. FERC 22 has recognized that the independent transmission company model 23 promotes these goals, and has provided incentives to encourage use of the 24 model.

14

25

1 Q. DOES DR. RAKOW RAISE THE SAME CONCERNS?

2 А. It appears so. While Dr. Rakow analyzes the estimates using the +/-303 percent range, he ultimately recommends that the Commission not approve the Project unless ITC Midwest agrees to Mr. Johnson's cost cap 4 5 condition. He also notes that ITC Midwest's per mile cost is less than the per mile costs in MISO's Northern Area Study ("NAS") regional 6 7 evaluation of production cost savings potential and reliability issues in 8 MISO's northern footprint dated June 2013. p. 24. As I understand Dr. 9 Rakow's argument, he believes there is a risk that actual Project costs will 10 be greater than estimated because these MISO costs are higher.

11

12 Q. HAVE YOU REVIEWED DR. RAKOW'S DIRECT TESTIMONY REGARDING ITC 13 MIDWEST'S COST CALCULATIONS FOR THE PROJECT COMPARED TO GENERIC 14 COST ESTIMATES FOR TRANSMISSION PROJECTS?

A. Yes. Dr. Rakow makes several statements regarding the Project and generic cost estimates that stem from a MISO study on pages 23 through 25 of this direct testimony.

18

19 Q. DO YOU AGREE WITH DR. RAKOW'S USE OF THE MISO FIGURES FOR 20 COMPARISON PURPOSES TO THE PROJECT?

A. No. I don't agree with Dr. Rakow's use of the "generic indicative cost estimate" figures from MISO's NAS that he mentions on page 24 of his direct testimony.

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, PUC Docket Nos. ET-6675/CN-12-1053 and ET-6675/TL-12-1337

and ET-6675/TL-12-1337 OAH Docket No. 60-2500-30782 Ashbacker Rebuttal

1 Q. WHY DO YOU DISAGREE?

A. The cost estimates are not directly applicable here because they are general
estimates, intended to be used as indicative estimates, subject to the
specifics of any given project. Dr. Rakow takes figures out of Table 4-1 of
the NAS ("Generic Indicative Transmission Line Costs"), which includes
the following introductory paragraph that confirms the limitations of these
estimates.

9 The costs in Table 4-1 are indicative in nature; actual 10 costs associated with an individual project may 11 significantly differ than those generically calculated 12 because of factors including geography, right-of-way, 13 environmental considerations, and project scope. 14 Throughout this report generically calculated project 15 costs are denoted with an asterisk (*).

16

8

17 Q. DO YOU AGREE WITH THE STATEMENT THAT YOU QUOTE FROM MISO'S 18 NAS?

A. Yes. The cost of a particular transmission project is heavily site dependent,
and the eventual cost for this Project depends upon the route approved by
the Commission. The NAS recognizes this site dependence by using more
project specific cost estimates where available and qualifying the
generically calculated project costs by using an asterisk, as stated in the
quote from the NAS.

16

1

2

Q. DOES THE NAS CONTAIN SPECIFIC COST ESTIMATES FOR THE PROJECT?A. No.

4

3

5 Q. DO YOU HAVE ANOTHER DISAGREEMENT WITH DR. RAKOW'S USE OF THE 6 NAS?

7 A. Yes. The cost estimates for the Project that Dr. Rakow repeats on page 23 of 8 his direct testimony are stated in nominal dollars. So is the cost for MVP 9 Project 3 that is stated on that same page. However, Dr. Rakow uses those 10 nominal dollar values to calculate costs per mile that are compared with 11 the above-mentioned generic indicative cost estimates from the NAS 12 adjusted upward to reflect 2017 dollars (i.e., adjusted from the NAS figures 13 stated in 2012 dollars). On page 24 of his direct testimony, he explains that 2017 dollars were selected due to "an assumed in-service date of 2017." But 14 15 the higher cost figures that he reports by using the NAS figures are partly 16 the result of comparing cost per mile based on 2017 dollars (the so-called 17 "MISO cost per mile") with Project costs stated in nominal dollars (or, a 18 mix of 2014-2017 dollars).

19

Q. WHAT DO YOU CONCLUDE FROM YOUR REVIEW OF THE COST COMPARISONS STATED ON PAGES 23-25 OF DR. RAKOW'S DIRECT TESTIMONY?

A. I conclude that the comparisons will not assist the Commission in its
 evaluation of the Project. The best estimates for the cost for the Project are
 contained in the Applications and associated testimony submitted on

behalf of ITC Midwest. The NAS cost information has been used without
the major qualification that should direct its reader to investigate project
specific, site specific cost estimates. Also, Dr. Rakow's conclusion on page
24 of his Direct Testimony that his comparisons indicate "the risk appears
to be for construction cost increases for ITC[Midwest]'s segments of the
proposed Project" rests partly on an incorrect comparison of nominal and
real (in this case 2017) dollars.

9 10

8

III. SUBSTATIONS

11 Q. WHAT UPDATES DO YOU WISH TO PROVIDE REGARDING THE WINNEBAGO 12 JUNCTION AND LAKEFIELD JUNCTION SUBSTATIONS?

13 On February 26, 2014, ITC Midwest recorded the deed from Interstate A. 14 Power & Light to ITC Midwest for the Winnebago Junction Substation. 15 With respect to the Lakefield Junction Substation, we entered into a 16 purchase agreement for the purchase 31.52 acres from the adjacent 17 landowner. Approximately 2.7 acres will be graded for the substation 18 expansion necessary to support the Project. The remaining property would 19 provide a buffer between this large station and adjacent landowners and 20 also provide land for any future expansion. The closing is anticipated this 21 summer.

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PUC Docket Nos. ET-6675/CN-12-1053 and ET-6675/TL-12-1337

18

and ET-6675/TL-12-1337 OAH Docket No. 60-2500-30782 Ashbacker Rebuttal

| 1 | | IV. CONCLUSION |
|---|---------|---|
| 2 | | |
| 3 | Q. | DOES THIS CONCLUDE YOUR REBUTTAL TESTIMONY? |
| 4 | A. | Yes it does. |
| 5 | | |
| | 6107017 | |

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| From: | 04/03/2012 | HEB | Material/Location: Steel sheet, hot-rolled sheet / Midwest | Avai |
|-----------------|------------------------|------------|--|------|
| То: | 04/14/2014 | | Unit of Measure: US (dollar) / CWT | Last |
| Report ' | Гуре: Oaily () | Weekly 🔘 N | Nonthly 🔞 Annual | Old |
| PERIO | D | | Monthly Average For (04/03/2012 - 04/14/2014) | |
| April-20 | 14 | | 32.80 | |
| March-2 | 014 | | 31.56 | |
| February | y-2014 | | 32.80 | |
| January | -2014 | | 33.87 | |
| Decembe | er-2013 | | 33-75 | |
| Novemb | er-2013 | | 33-39 | |
| October- | 2013 | | 32.70 | |

http://www.amm.com/Pricing/Custom-Price-Reports.html

32.39

September-2013

4/15/2014

Custom Price Reports- Create unique price reports | Pricing | AMM Page 2 of 2

| August-2013 | 32.81 | |
|---|---|---|
| July-2013 | 31.93 | antom Price Reports |
| June-2013 | 29.81 | |
| May-2013 | 28.59 | |
| April-2013 | 29.51 | esta inter futportant Phase Read On Hally |
| March-2013 | 30.81 | neve se superinge dans snapp over eller son automotion eller eller |
| February-2013 | 31.24 | na substance and under and sound and a substance and |
| January-2013 | 31.43 | in an i andreas ad the second of an an a second statement of a second second second second second second second |
| December-2012 | 32.04 | (1) Harden and the second state of the second state of the second sec |
| November-2012 | 31.50 | reaction of the second of the second reaction of the second of the second second second second second second s |
| October-2012 | 29.54 | in the construction of the available of the main of the |
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| April-2012 | 34.39 | n n – righten harrede mus is sier verstellen werden ver |
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| et e nor an investment station orde for informational age "day requirements. The self any centres commonity. | We can apply the constraint of the | nsorpromble publicate, matricutal, special at similar domage. I rest ancial at 4800 or a securities braken 1 no information problemed postanal part oste april (such domanded for fairing manoses or to a discipal provided by not an affar to buy, or each or a sol chiral or o |
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Page 3 of 4

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From: 04/14/2014 04/03/2012

To:

Report Type: (1) Daily

Weekly

Monthly Annual

Material/Location: Steel sheet, hot-rolled sheet / Midwest Unit of Measure: US (dollar) / CWT

Available From: 01/01/1960 Last Updated: 04/10/2014

Old Report Format:

http://www.amm.com/Pricing/Custom-Price-Reports.html

State of Minnesota DEPARTMENT OF COMMERCE DIVISION OF ENERGY RESOURCES

Utility Information Request

Docket Number: ET6675/CN-12-1053

Date of Request: February 19, 2014

Requested From: David Grover, Mgr. Regulatory Strategy

Response Due: March 3, 2014

Analyst Requesting Information: Steve Rakow and Mark Johnson

| Type of Inquiry: | []Financial | [] Rate of Return | [] Rate Design |
|------------------|--------------------|-------------------|-----------------|
| | []Engineering | [] Forecasting | [] Conservation |
| | [] Cost of Service | []CIP | []Other: |

If you feel your responses are trade secret or privileged, please indicate this on your response.

| Request No. | | |
|---------------------------|--|---|
| 31 | ITC Midwest states on Page 6 of its Execut cost estimates are plus or minus 30 percent vary as much as 60 percent and why this is | tive Summary in its March 22, 2013 filing that project Please explain why ITC Midwest's actual costs may considered a reasonable estimate. |
| Response: | ITC Midwest's plus/minus 30 percent plan current stage of the Project's development. projects are based largely on generic "unit based on estimated mileage) that have beer of other projects. These estimates usually p consider all of the unique features of a proj estimates prior to completion of any soil bo engineering design, or definition of access variation in construction costs. The project commodity prices, station equipment prices coordination with other construction project developed to reflect all of these uncertainti- typical within the utility industry for a proj project parameters are unknown. Subseque narrower band of uncertainty as final engin materials are ordered and project activity se | ning-level cost estimate is appropriate given the Planning-level cost estimates for new transmission cost" parameters (i.e., typical structures and materials a developed from actual costs for similar components prove to be reasonably accurate, but they may not ect. Specifically, ITC Midwest developed these prings to assess foundation requirements, detailed requirements; all factors that can cause significant t cost is also subject to uncertainties in steel and other s, construction resource availability and scheduling ets. The plus/minus 30 percent bandwidth was es. This level of uncertainty in a cost estimate is ect at this stage of development when many final ent estimates will update the expected costs and have a eering design and field testing are completed, chedules are finalized. |
| Response by: | Amy Ashbacker | William Richard Coeur |
| Ti | tle: Senior Project Engineer, ITC Midwest | Routing and Siting Specialist, MBN Engineering |
| Departme | ent: | |
| Telephone: (319) 297-6818 | | (319) 899-9786 |