

MINNESOTA PUBLIC UTILITIES COMMISSION

DOCKET NO. ET-6675/CN-12-1053

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REBUTTAL TESTIMONY

OF

DIGAUNTO CHATTERJEE

Submitted on Behalf

of

MIDCONTINENT INDEPENDENT SYSTEM OPERATOR, INC. (MISO), F/K/A

MIDWEST INDEPENDENT TRANSMISSION SYSTEM OPERATOR, INC.

April 25, 2014

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9

I. INTRODUCTION

10

Q. Please state your name, business address, and present position.

11

A. My name is Digaunto Chatterjee, and I am the Senior Manager of Resource

12

Forecasting for the Midcontinent Independent System Operator, Inc. (hereinafter,

13

“MISO”). My business address is 720 City Center Drive, P.O. Box 4202, Carmel,

14

Indiana 46032-4202.

15

Q. Are you the Digaunto Chatterjee whose direct testimony in these cases was

16

submitted in March 2014?

17

A. Yes.²

¹ Effective April 26, 2013, MISO amended its Certificate of Incorporation on file with the State of Delaware to reflect a change in its legal entity name from “Midwest Independent Transmission System Operator, Inc.” to “Midcontinent Independent System Operator, Inc.” No other changes to the MISO business resulted from this change. “Midwest” continues to exist on some of MISO’s documents.

² The abbreviations used my Direct Testimony are also adopted in this Rebuttal Testimony.

18

II. PURPOSE AND SCOPE

19 **Q. Have you reviewed the prefiled testimony of witnesses for the Minnesota**
20 **Department of Commerce?**

21 A. Yes. I have reviewed the testimony submitted by witnesses Steve Rakow, Adam
22 Heinen, and Mark Johnson.

23 **Q. What is the purpose of your testimony?**

24 I respond to several matters raised in the testimony of the Department of
25 Commerce, Division of Energy Resources (“DOC-DER”) witnesses. I address
26 issues that were raised in that testimony regarding a potential Lakefield Junction –
27 Rutland 345 kV line that is found in MISO planning documents, a “161 kV
28 alternative” that is discussed in Dr. Rakow’s testimony, and the reliability
29 consequences related to construction of the MN-IA Project and related facilities
30 that I referred to in my Direct Testimony as the Mid-MISO MVPs.

31

32 **III. TRANSMISSION PLANNING ISSUES**

33 **A. Lakefield Junction – Rutland 345 kV Line**

34 **Q. What issue is raised by a DOC-DER witness regarding a Lakefield Junction**
35 **– Rutland 345 kV line?**

36 A. Dr. Rakow states, on page 17 of his Direct Testimony, that “it is not clear why the
37 Lakefield Junction—Rutland 345 kV alternative cannot be expected to meet the
38 claimed needs.”

39 **Q. What are the “needs” referred to by Dr. Rakow?**

40 A. Dr. Rakow’s Direct Testimony is not clear whether it refers to localized benefits
41 in Minnesota or also includes the “broader set of needs” that he refers to on page
42 16 his Direct Testimony. The Mid-MISO MVPs provide localized benefits in
43 Minnesota stemming from construction and operation of the Mid-MISO MVPs
44 that include relieving thermal overloads on transmission lines in Minnesota. The
45 Mid-MISO MVPs provide additional regional benefits by meeting transmission
46 needs that will accrue as the result of constructing the entire MVP portfolio of
47 transmission projects.

48 **Q. What thermal constraints are relieved by the Mid-MISO MVPs?**

49 A. As noted in my Direct Testimony, the Mid-MISO MVPs help alleviate thermal
50 overloads as far north as Redwood, Nicollet, and Watonwan counties in
51 Minnesota to as far south as Black Hawk County in Iowa. In all, thirty-seven (37)
52 constraints both on the 69 kV as well as 161 kV transmission systems were
53 mitigated by the Mid-MISO MVPs. Relieving thermal overloads on these
54 facilities directly helps prevent curtailment of up to approximately 1,933 MWs of
55 wind generation. Fox Lake to Rutland 161 kV and Rutland to Winnebago 161 kV
56 constraints are among these thirty-seven constraints. In all, eighteen (18)
57 constraints in Minnesota are relieved by the Mid-MISO MVPs:

58 Adams 345/161 kV Transformer

59 Madelville - Madelia Switch Station 69 kV

60 Arlington - Green Isle 69 kV

61 Arlington - Jesnland 69 kV
62 Green Isle - Carver Co 69 kV
63 Austin - Hayward 161 kV
64 Penelope Tap - Penelope 69 kV
65 Penelope - Penelope Tap 69 kV
66 Redwood - Sheridan Tap 69 kV
67 Winnebago 161/69 kV Transformer
68 Alden Jct - Albert Lea 69 kV
69 Hayward - Glenville Tap 69 kV
70 Adams - McNeilus 69 kV
71 Hayward - Walter Scott 161 kV
72 Glenworth 161/69 kV Transformer
73 Thompson Tap - T Birch 69 kV
74 Fox Lake - Rutland 161 kV
75 Rutland - Winnebago 161 kV.

76 In addition to the above, nineteen (19) constraints located in Iowa as well as in
77 Nebraska are mitigated by the Mid-MISO MVPs.

78 **Q. What alternatives would alleviate the Fox Lake to Rutland 161 kV**
79 **constraint?**

80 A. Various transmission alternatives studied over the years focused on relieving long
81 standing congestion issues on the Fox Lake to Rutland 161 kV constraint. Some
82 of these transmission proposals were:

- 83 1. Second Lakefield Junction to Rutland 161 kV (MTEP09 and MTEP10)
- 84 2. Second Fox Lake to Rutland to Winnebago 161 kV (MTEP10)
- 85 3. Lakefield Junction to Rutland 345 kV (MTEP10)
- 86 4. Lakefield Junction to Winnebago to Adams (MTEP10)
- 87 5. Lakefield Junction to Winnebago to Webster to Blackhawk to Hazelton
- 88 345 kV (MTEP 10)
- 89 6. Lakefield Junction to Mitchell County 345 kV (MTEP10)

90 All of the above transmission proposals would relieve thermal overloads on Fox

91 Lake to Rutland 161 kV constraint.

92 **Q. Would any of these alternatives relieve the remaining constraints mitigated**

93 **by the Mid-MISO MVPs?**

94 A. No.

95 **Q. Why did MISO not recommend Lakefield Junction to Rutland 345 kV**

96 **upgrade even though it individually demonstrated a high benefit to cost**

97 **ratio?**

98 A. While MISO was completing evaluation of MTEP10 projects, MISO was also

99 commencing MVP studies in MTEP11 where network upgrades recently studied

100 as economic projects with high benefit to cost ratios would be re-tested for better

101 alignment with broader transmission expansions necessary to maintain and

102 improve reliability. Network proposals such as Lakefield Junction to Rutland 345

103 kV were identified as potential mitigations for constraints in MTEP10 that would

104 be the subject to further reliability study.

105

106 MISO MVP studies as part of MTEP11 focused not only on existing congestion
107 but also on projected congestion resulting from planned generation additions such
108 as wind throughout the MISO footprint. Not only would Lakefield to Rutland 345
109 kV not alleviate any of the other identified constraints in Iowa or central
110 Minnesota, it would not alleviate congestion on the transmission segment
111 immediately adjacent to Rutland on the Rutland to Winnebago 161 kV line. A
112 Lakefield Junction to Rutland 345 kV project would not result in an improvement
113 in wind curtailment reductions from network upgrades. Such a narrowly-focused
114 project would also result in a network upgrade that would not provide electrical
115 connection points for remaining MVPs in Iowa, thus not aligning with the MVP
116 network requirements to mitigate broader reliability issues and enable reliable
117 delivery of generation that includes wind generation.

118

119 **B. The 161 kV Alternative Discussed in DOC-DER Testimony**

120 **Q. What is the 161 kV alternative that is discussed in DOC-DER testimony?**

121 A. On page 10 of Dr. Rakow's Direct Testimony, he describes this alternative as the
122 "complete rebuild of the Fox Lake—Rutland—Winnebago Junction 161 kV line
123 (161 kV Rebuild)." Like Dr. Rakow, I will refer to this line as the "161 kV
124 Rebuild."

125 **Q. Would the 161 kV Rebuild serve as a suitable alternative to the Mid-MISO**
126 **MVPs?**

127 A. No. As stated earlier, this project would alleviate only two (2) of the thirty-seven
128 (37) constraints from central Minnesota to Iowa.

129 **Q. From a planning perspective, do you have concerns regarding Dr. Rakow's**
130 **Direct Testimony regarding the 161 kV Rebuild?**

131 A. Yes. Dr. Rakow treats the 161 kV Rebuild and the facilities in the ITCM
132 Application as providing equivalent benefits, and proceeds with a review of
133 comparative costs. But these two "alternatives" are not equivalent. As noted in my
134 testimony, the 161 kV Rebuild would only alleviate two (2) of the thirty-seven (37)
135 constraints from central Minnesota to Iowa. Further, the 161 kV Rebuild is
136 inconsistent with the goal of the MVP portfolio to create a robust 345 kV overlay
137 across the upper MISO footprint to enable the reliable and efficient delivery of
138 energy.

139 **Q. If the Commission were to deny the Certificate of Need for the MN-IA Project,**
140 **would that have an impact on the MISO planning process?**

141 A. Yes. The MN-IA Project, as designed and part of the MVP portfolio of
142 transmission projects, has been evaluated by MISO and its stakeholders as
143 providing needed 345 kV connections. The MISO regional planning process
144 adheres to the FERC Order 890 open and transparent planning principles. This
145 process involves numerous evaluations of project proposals and their
146 effectiveness, and provides multiple opportunities for stakeholders to review

147 project need, design, and effectiveness. Throughout the multi-year planning
148 process involved in developing the MVP portfolio (including the Mid-MISO
149 MVPs), this project has been considered and finally approved by MISO's Board
150 of Directors as an integral part of the transmission system in MISO's footprint. In
151 order for the regional planning process to be as effective as possible, stakeholders
152 should make every effort to identify and address, within the regional planning
153 processes potential issues that could result in redesign.

154 **Q. What would be the impact of such a redesign?**

155 A. When a project is redesigned after the extensive regional planning process, MISO
156 must ensure that the redesigned project will continue to meet the initial needs
157 ascribed to the project. This review process should involve engaging MISO
158 stakeholders (and finally MISO's Board of Directors) to ensure continued
159 transparency surrounding project development and cost evaluation. In the worst
160 case scenario, such reengagement could lead to delays in the completion of an
161 urgently needed project that may take years to construct. In addition, after a
162 project is approved for the regional plan, that project is assumed to be a part of the
163 base plan, and incremental system needs are identified relying upon that base
164 plan. MISO studies that rely upon the base plan, such as for generator
165 interconnection, would have to be re-examined. While modifications may occur
166 to approved plans, such changes have ripple effects on the identification of
167 necessary projects in subsequent planning cycles. These ripple effects can
168 contribute to delays in addressing other transmission system needs. For these

169 reasons, modifications to projects subsequent to the collaborative regional
170 planning process should be minimized to the extent possible.

171

172 **C. Local Reliability Benefits Related to the MN-IA Project**

173 **Q. What concerns were stated in DOC-DER testimony regarding the reliability**
174 **benefits of building the MN-IA Project?**

175 A. Dr. Rakow summarizes, on pages 43-44 of his Direct Testimony, ITCM's
176 discussion of the removal of two special protection schemes ("SPS") as a benefit of
177 the MN-IA Project. Mr. Heinen's Direct Testimony on page 10 asks for an
178 explanation as far as "whether potential reliability issues still exist in the Project
179 area [that are addressed by SPSs]" and asks for "further information of the
180 reliability concerns."

181 **Q. Generally, what is a SPS?**

182 A. A SPS is generally a "workaround" operating procedure that addresses weaknesses
183 in the transmission system. MISO, working with transmission owners and
184 stakeholders affected by the underlying reliability issues, plans over time to develop
185 a robust transmission system that permits the removal of temporary SPSs.

186 **Q. Are SPSs in place serving the Southern Minnesota area?**

187 A. Yes. As noted by Mr. Heinen, two SPSs are in place in the area.

188 **Q. Who determines whether SPSs remain in place?**

189 A. MISO makes that determination.

190 **Q. How many constraints are protected by these SPSs?**

191 A. Two constraints.

192 **Q. Mr. Heinen states, on page 10 of his Direct Testimony, that MISO data files**
193 **label these SPSs “inactive.” Is Mr. Heinen’s observation correct?**

194 A. Yes, Mr. Heinen is correct.

195 **Q. Can you explain what the “inactive” designation means at MISO?**

196 A. Yes. In compliance with NERC Transmission Planning (“TPL”) Standards
197 requiring study of all existing and planned protection systems, MISO studies each
198 SPS in the footprint with its MTEP reliability analysis. As part of this study, MISO
199 checks for overloads for associated contingent conditions (otherwise intended to be
200 mitigated by the SPSs) under a range of system conditions. Where overloads are
201 identified, the SPS operation is tested to identify if the SPS, as designed,
202 successfully mitigates the identified overload. If no overload is identified under the
203 studied system conditions, MISO data files label these SPS as “inactive.” But this
204 designation does not mean that the SPS is not needed.

205 **Q. Did MISO identify the SPSs that serve the Southern Minnesota region as**
206 **“inactive”?**

207 A. Yes.

208 **Q. Were the same SPSs identified as “active” in a previous MISO study?**

209 A. Yes.

210 **Q. Why were these different identifications given to these SPSs?**

211 MISO identified the SPSs as “active” in MTEP12 for the 2014 year case, which did
212 not include modeling of the Mid-MISO MVPs because they would not be
213 constructed by 2014. A thermal overload was identified and SPS action
214 successfully mitigated the constraint. In other MTEP12 longer-term cases for 2017
215 and beyond, which included modeling of Mid-MISO MVPs as in service, no
216 thermal overload on the constraint was identified and thus the SPSs were
217 documented as “inactive.”

218

219 Subsequently in MTEP13, for the 2015 year case that also did not include modeling
220 of Mid-MISO MVPs, the SPSs were labeled “inactive.” While a very high loading
221 on the transmission line was identified, it remained just under the emergency rating
222 of the facility. The transition from being thermally overloaded to being highly
223 loaded for the same contingent event from MTEP12 to MTEP13 models resulted
224 from a combination of a slight change in loads modeled and in generation dispatch
225 for the area.

226

227 In all other MTEP13 longer-term cases for 2018 and beyond, which included
228 modeling of Mid-MISO MVPs, no thermal overload on the constraint was
229 identified and thus SPSs were again documented as “inactive.”

230 **Q. Since the SPSs were identified as “inactive,” can they be retired?**

231 A. No. As noted earlier, while an overload was not identified, contingent conditions
232 still result in a very high loading. This indicates that absent a longer-term network
233 upgrade, reliability issues on that facility remain at or near its emergency rating,
234 preventing retirement of the SPSs.

235 **Q. Does the MN-IA Project provide a benefit by permitting the removal of the**
236 **SPSs that are available to serve Southern Minnesota?**

237 A. Yes. As noted above, all cases with inclusion of Mid-MISO MVPs have
238 consistently shown no thermal loading on the subject facility.

239

240

IV. CONCLUSION

241 **Q. Based upon your rebuttal testimony, what do you conclude regarding the**
242 **issues raised in the testimony submitted for the DOC-DER witnesses?**

243 A. The facilities proposed by ITCM are necessary to meet the reliability needs of the
244 system in the Southern Minnesota area and Iowa. These facilities also provide a
245 cost effective means of achieving important reliability and efficiency needs for
246 the regional transmission system.

247 **Q. Does this conclude your prepared rebuttal testimony?**

248 A. Yes it does.